# 2024 Capital & Related Projects Budget

Budget Committee of the Whole: September 20, 2023



### 2024 Capital & Related Projects Budget

In preparing the **2024 Capital and Related Projects Budget**, certain assumptions and estimates are necessary.

They are based on information available to staff at the time.

Actual results will vary although, as regulated through the Municipal Act, a balanced budget is required.



### Agenda





### Agenda



- 2 City Fundamentals
- 3 Budget Details
- 4 Thank You

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- Recommendation
- Vision, Missing & Corporate Values
- Alignment with the Strategic Plan
- Budget Highlights
- Process
- Tax and rate impacts
- Tax and rate comparisons
- Impact of doing nothing
- Risks to the budget



### Recommendation

That the Corporate Service Department, Financial Services Division, Report No. 2023-160 Subject: 2024 Capital and Related Projects Budget, **BE RECEIVED**; And

That the 2024 Capital and Related Projects Budget as outlined in Report 2023-160, **BE APPROVED** and that the projects identified in the 2024 Capital and Related Projects Budget be permitted to begin immediately where feasible.





# Vision, Mission & Corporate Values

#### **Vision Statement:**

A healthy and vibrant waterfront community embracing growth for future generations.

#### **Mission Statement:**

To provide an exceptional small-town experience in a big way.

#### **Corporate Values**

- **Integrity** We interact with others ethically and honourably
- **Respect** We treat each other with empathy and understanding
- Inclusion We welcome everyone
- **Responsibility** We make tomorrow better
- Collaboration We are better together





### **Alignment with the Strategic Plan**



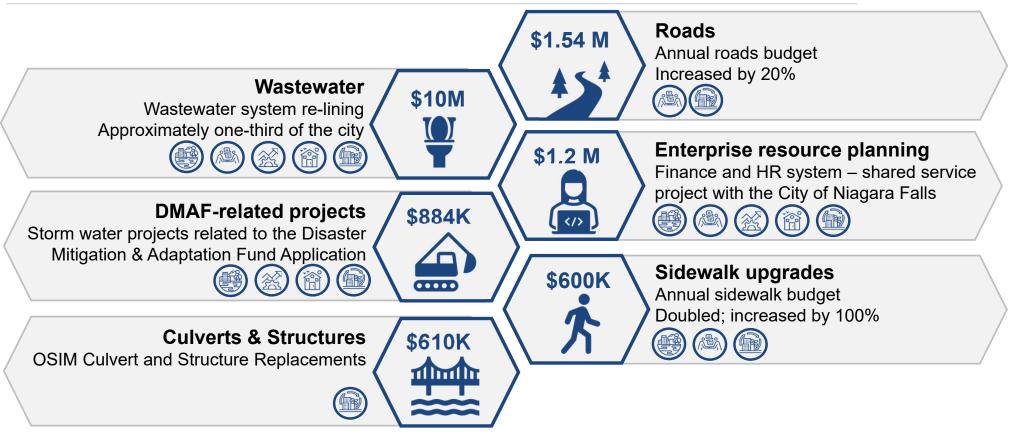
### PEOPLE SIMPLE VALUE CUSTOMER



Appendix A – 2024 Capital and Related Projects Budget Presentation

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# **Budget Highlights**

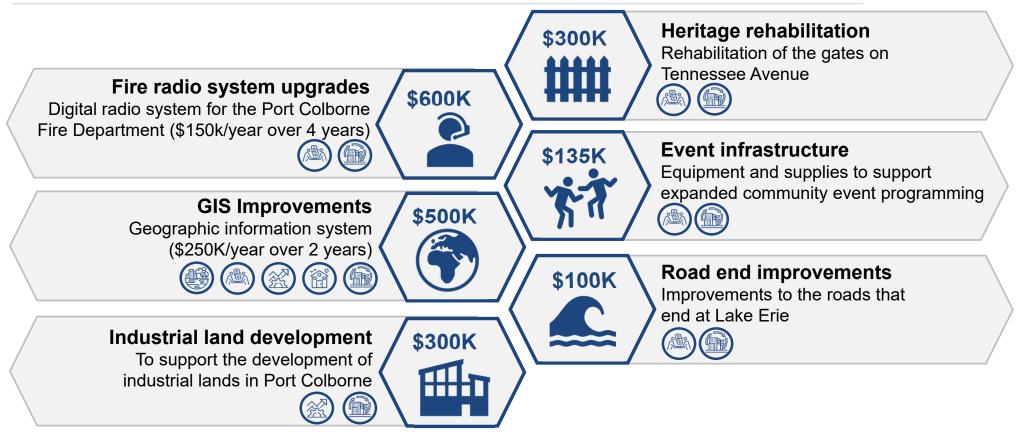




Appendix A – 2024 Capital and Related Projects Budget Presentation

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# **Budget Highlights**



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### Environment & Climate Change



### Goal:

To adapt to the global climate emergency.

#### **Measures:**

Reach net-zero energy by 2040 through reduced greenhouse gas emissions and improved energy efficiency.

### Key projects:

- Electric ice re-surfacer
- Energy efficiency engineering at the Vale Health & Wellness Centre
- Net-zero recreation facility in Sherkston





### **Environment & Climate Change**

### Goal:

To grow the total tree population.

#### **Measures:**

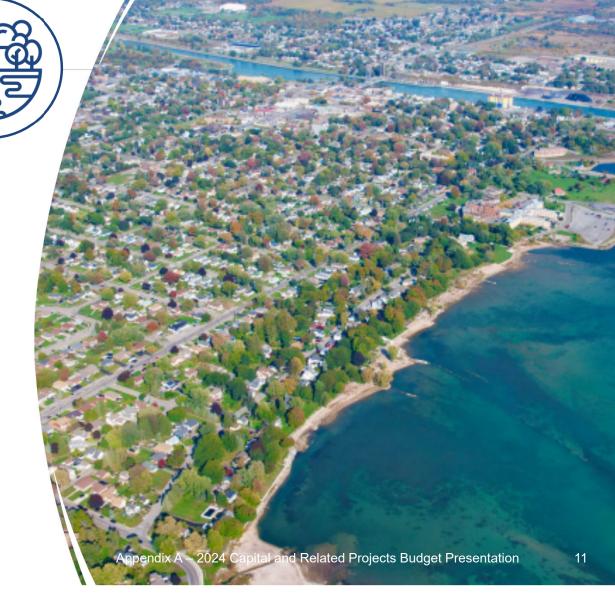
Increase the canopy cover to 40% by 2040. Currently 32%.

$\rightarrow$	Game	cha

### nger:

Building into operating budget as the canopy will be ever growing but is not a capital asset.





### Environment & Climate Change



### Goal:

To improve the resiliency of the storm sewer system against current and future climate-related risks and disaster.

#### **Measures:**

- Replace the storm sewer system in areas impacted by seiche flooding events
- Minimize vulnerabilities to residences and businesses by reducing inflow and infiltration to the wastewater system. Currently 32%.

### Approach:

 Application to the Disaster Mitigation & Adaptation Fund (DMAF)

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### Sustainable & Resilient Infrastructure

### **Goal:**

To sustainably renew and improve infrastructure.

#### **Measures:**

- All stormwater assets to have a remaining asset life of 20% or greater by 2030. Currently 96%
- All wastewater assets to have a remaining asset life of 20% or greater by 2030. Currently 80%
- All water assets to have a remaining asset life of 20% or greater by 2040. Currently 64%
- All bridges and culverts to have a Bridge Condition Index (BCI) of >= 41 by 2030. Currently 98%
- All roads and sidewalks to have a Pavement Condition Index (PCI) of >= 35 by 2030. Currently 97%
- All facilities rate to have a Facility Condition Index (FCI) of <= 10% by 2030. Rating TBD.</li>
- All parks to have a "to be replaced within the nearterm" rating by 2030.Rating TBD.



### Approach:

- Application to the Disaster Mitigation & Adaptation Fund (DMAF)
- Increased roads budget (20% higher)
- Increased sidewalk budget (100% higher)

### **Reminder:**

• 20% or less is <u>very</u> poor.

### Sustainable & Resilient Infrastructure

### Goal:

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To implement capital projects required for the sustainability of the water, wastewater, and storm water rate systems.

#### **Measures:**

- Reduce the wastewater to water ratio to 1 by 2040. Currently 2.17
- Reduce the water loss rate to 15% by 2040. Currently 35%



 Application to the Disaster Mitigation & Adaptation Fund (DMAF)





**Reminder:** 

Wastewater to water "billed" ratio is currently >3

# **Sustainable & Resilient** Infrastructure



To fund infrastructure resulting from growth.

#### **Measures:**

Complete a Development Charges (DCs) study and • implement new DCs

Approach:

**Development Charge study** is underway and estimated to be complete by spring 2024



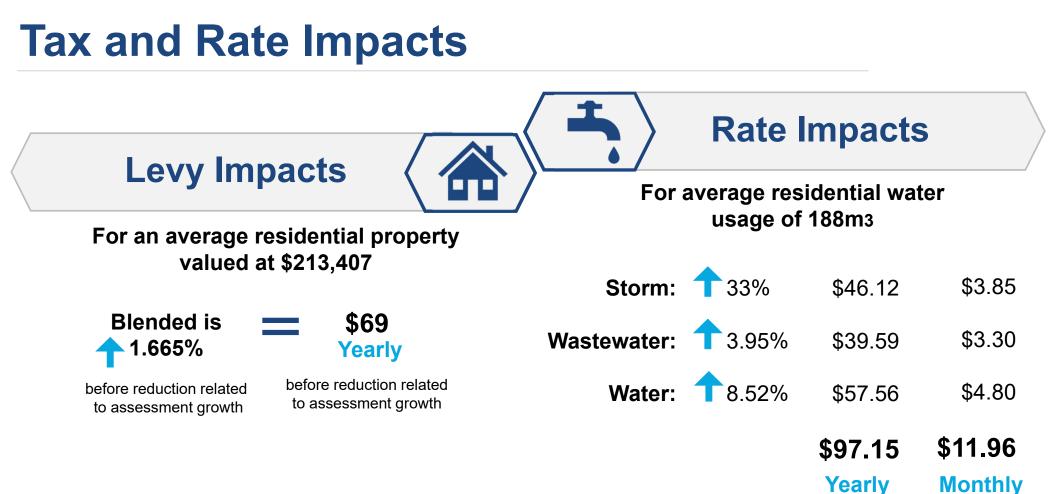


### **Process**

### Developed through a process that obtained both Council and Staff input

Current Value Assessment	Capital	Levy	Rate
Submissions to Finance	June 31, 2023	June 31, 2023	September 29, 2023
Staff Review	August 10, 2023	September 13, 2023	November 1, 2023
Budget Committee Package	September 6, 2023	October 4, 2023	November 8, 2023
Budget Committee of the Whole	September 20, 2023	October 18, 2023	November 22, 2023
Council Approval	September 26, 2023	October 24, 2023	November 28, 2023





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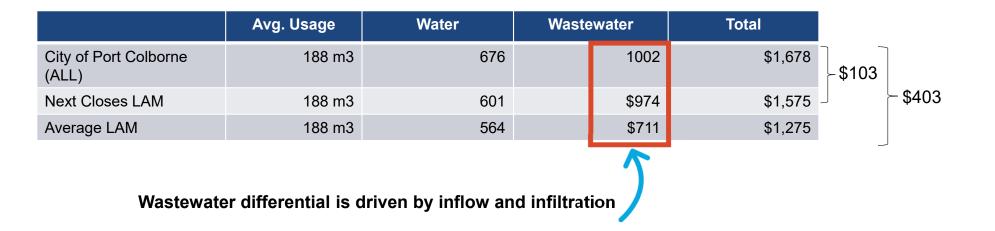
# **Comparison: Property Taxes**

	CVA	Niagara Region	City	Education	Total	
City of Port Colborne (ALL)	\$213,407	\$1,630	\$2,193	\$327	\$4,150	+ Storm \$139.76
Average						
City of Port Colborne (Standard)	\$199,897	\$1,527	\$2,055	\$306	\$3,887	+ Storm \$139.76
Weight Average Local Area Municipality (LAMs)	\$297,431	\$2,272	\$1,783	\$455	\$4,510	
Median		1				
City of Port Colborne (Standard)	\$179,000	\$1,367	\$1,840	\$274	\$3,481	+ Storm \$139.76
Weight Average Local Area Municipality (LAMs)	\$274,053	\$2,096	\$1,640	\$420	\$4,156	
	Driven by a	ssessment	F	ull-time fire depart	tment vs. volunte	er; and

Full-time fire department vs. volunteer; and Focus on capital (17% of levy in 2023)

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# **Comparison: Water and Wastewater Rates**





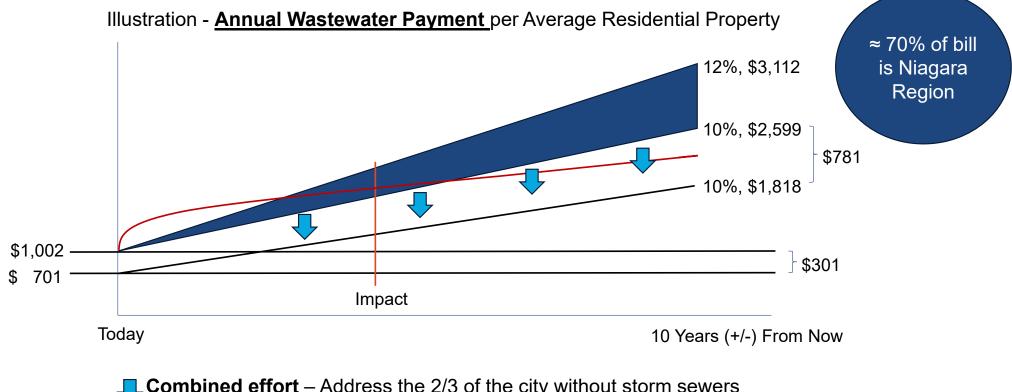
# **Comparison: Total Cost**

CVA	Port Colborne	Local Area Municipalities	Delta
Property Tax	3,887	4,510	(623)
Storm Sewer	140	Included in above	140
	4,027	4,510	(483)
Water and Wastewater	1,678	1,275	403
Total	5,705	5,785	(80)

Net "all-in" average household cost is slightly below average



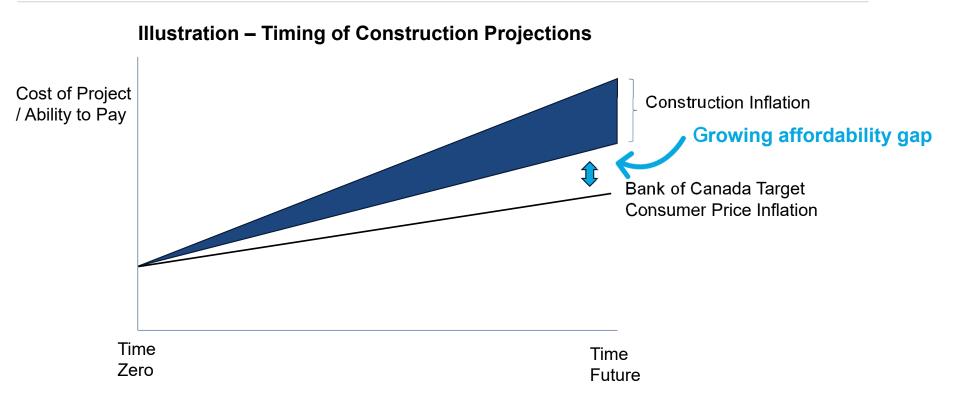
# Impact of Doing Nothing



**Combined effort** – Address the 2/3 of the city without storm sewers and replace and/or reline wastewater pipes



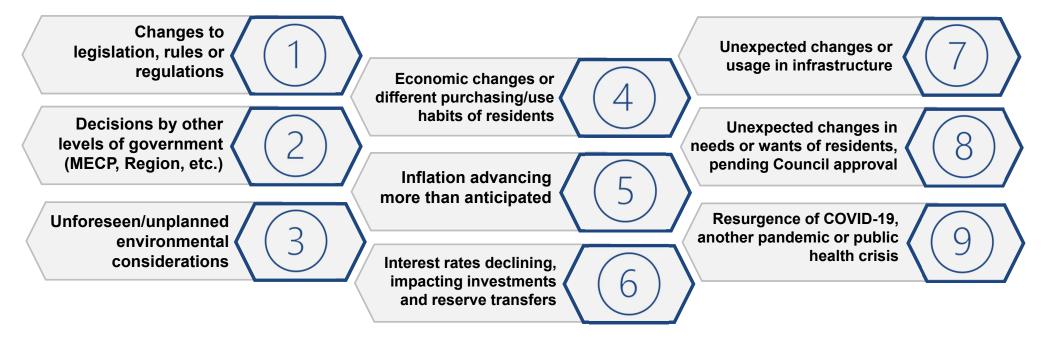
# **Impact of Doing Nothing**





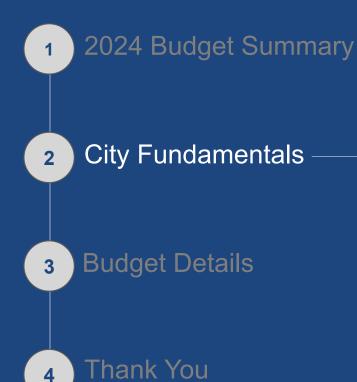
# **Risks to the Budget**

Actual events and results can be substantially different from what is expected or implied as a result of risk, uncertainties, and other factors, many of which are beyond our control, including, but not limited to:





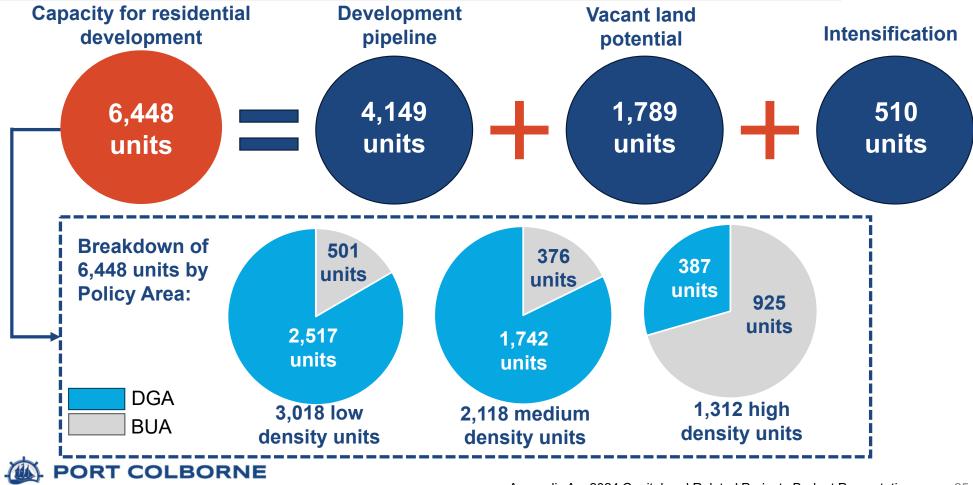
### Agenda



- City growth projections
- Progress on 2023 and prior
- Debt/reserve outlook
- Reserves
- Capital funding requirements



# **City Growth Projections**



# **Progress on 2023 and Prior**

#### **Estimated Project Completion Timeline**

Department	2023 T2	2023 T3	Multi-Year Project	Open Projects - At the end of 2023 T1
Global			3	3
CAO's office		4	1	5
Corporate Services	3	5	5	13
Community Safety	1			1
Legislative Services			3	3
Library	1	3	1	5
Museum + Roselawn	3	6		9
Self-sustained Entities	1	4	2	7
Public Works	10	33	10	53
Rates	2	9	7	18
Total	21	64	32	117

Success here is credited to our new Project Management team

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35 projects in this proposed budget

152 total projects in 2024

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### **Completed Projects**

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Nickel Beach Parking Lots



### **Completed Projects**

New pathways at H.H. Knoll Lakeview Park

Vale Health & Wellness Centre roofing project

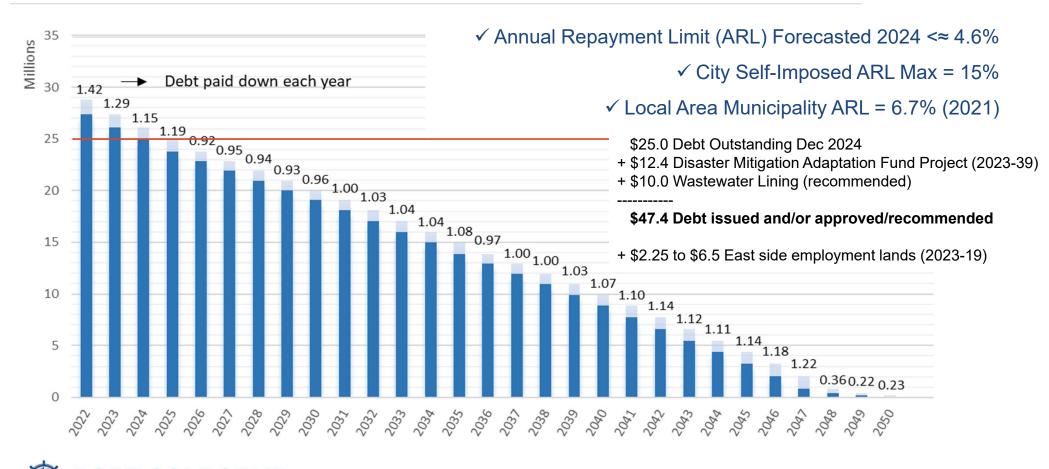
Main St Rehabilitation

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# **Current Debt Position**



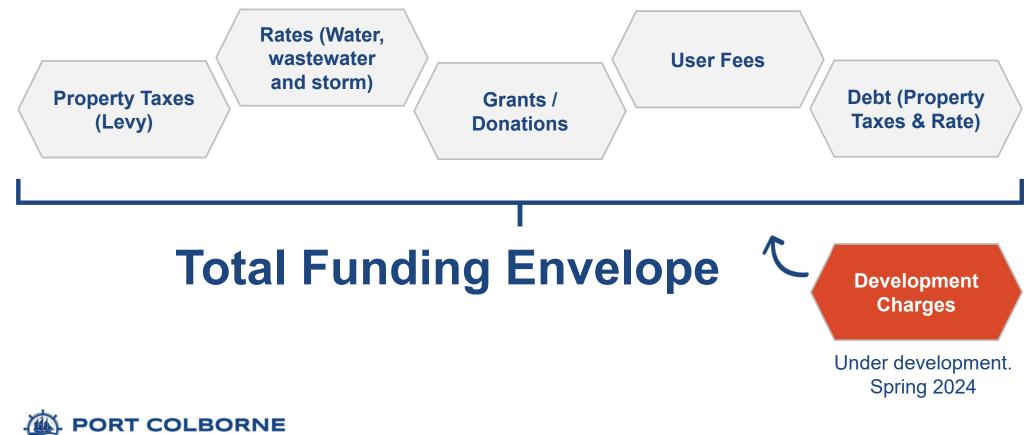
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### Reserves

	2023 Forecasted Year-End Reserve Balance	2024 Proposed Capital Budget (transfer in)	2024 Proposed Repayment (2004 Operating Budget)	2024 Proposed Capital Budget (transfer out)	2024 Forecasted Year-End Balance	
Museum Bequest Reserve	229,382				229,382	
Museum Capital	312				312	
Roselawn	515,799			(26,500)	489,299	
Marina Internal Financing	(719,464)		100,000		(619,464)	
Cemetery Reserve	-	53,100			53,100	Headstones and
Building Department Reserve (RF)	136,045			(110,000)	26,045	consolidation costs
Eco Dev Internal Financing Reserve (W)	(1,420,813)			(300,000)	(1,720,813)	
Development Charges (RF)	980,350				980,350	<ul> <li>2/3 Parks related -</li> <li>Waterfront</li> </ul>
City Facilities Reserve	131,386	306,000			437,386	Future reports will come to
City Facilities Reserve (Library Building)	67,018	97,500			164,518	council based on Building Condition Assessments
Fleet and Equipment Reserve	-				-	that are currently on-going
General TCA Reserve	1,632,462				1,632,462	
Storm Sewer Reserve	155,348	884,000			1,039,348	📛 DMAF Grant
Wastewater Reserve	2,420,906	384,000			2,804,906	🛑 DMAF Grant
Water Reserve	832,456	693,300			1,525,756	📛 Looking Forward: Project
Total Capital Reserves	4,961,187	2,417,900	100,000	(436,500)	7,042,587	



# **Funding Sources**



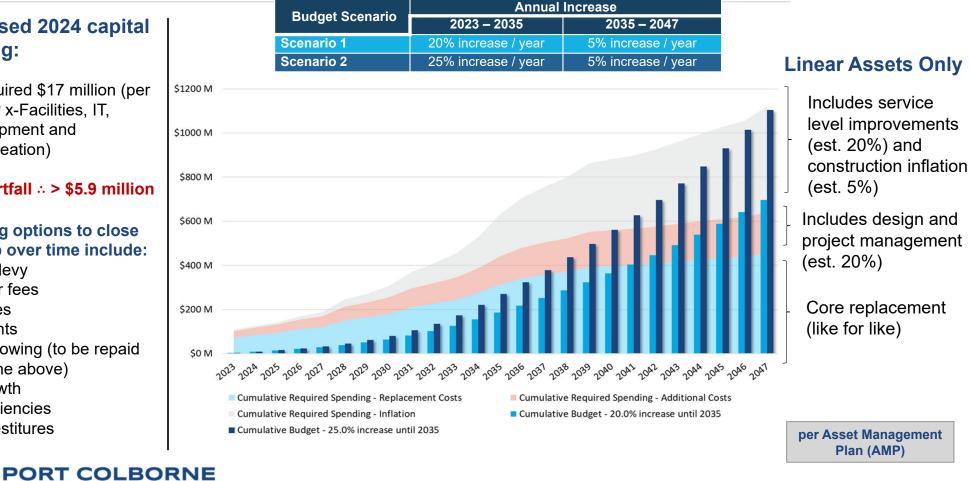
# **Funding Level**

#### **Proposed 2024 capital** funding:

- Required \$17 million (per ٠ AMP x-Facilities, IT, Equipment and Recreation)
- Shortfall ∴ > \$5.9 million ٠

#### Funding options to close the gap over time include:

- Tax levy ٠
- User fees
- Rates •
- Grants ٠
- Borrowing (to be repaid ٠ by the above)
- Growth •
- Efficiencies
- **Divestitures** .



# **Funding Level**

	Amortization	Replacement	134.2 Net		
Levy	3,825	5,509			
Rates	3,508	3,000	<b>Book Value</b>		
Recurring Grants	1,766	6,772			
Debt	1,998	5,600			
	11,09	Linear assets only, value from AMP approved by Council			
	5,859,000^	17,010,000* 🔶	June 2022		
	5,236,881	(5,914,119)	Reason for continuing with a		
^ 2022 Audited Financial Statements	* Excluding Recreation, In (Asset Manag	capital growth/"catch-up" factor to increase the capital budget.			

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#### Levy Core Capital Funding Model

Funding Category	20	23 Budget	Inding Level tch-up Factor 2.25%)]	Modelled Long- Term Construction Inflation [5%]		New Grant or Other Funding		Transfer from/(to) Borrowing to/(from) "Pay-as-you-go"		Proposed 2024 Balance		
Capital Levy	\$	2,922,451	\$ 521,696	\$	146,123	\$	-	\$	235,239	\$	3,825,509	
Aggregate Resources Funding	\$	150,255	\$ -	\$	-	\$	-	\$	-	\$	150,255	
CCBF (Canada Community-Building Fund)	\$	580,577	\$ -	\$	-	\$	-	\$	-	\$	580,577	_
OCIF (Ontario Community Infrastructure Fund)	\$	900,817	\$ -	\$	-	\$	135,123	\$	-	\$	1,035,940	
	\$	4,554,100	\$ 521,696	\$	146,123	\$	135,123	\$	235,239	\$	5,592,281	
Borrowing Costs Levy	\$	1,271,332	\$ -	\$	63,567	\$	-	-\$	235,239	\$	1,099,659	
	\$	5,825,432	\$ 521,696	\$	209,689	\$	135,123	\$	-	\$	6,691,940	

\$1,766,772

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# **Base Capital Funding**





#### **Modeling Base Funding**

To be allocated based on Asset Management Plan (Linear Complete, Non-linear June 2024, & GIS Optimization Project)

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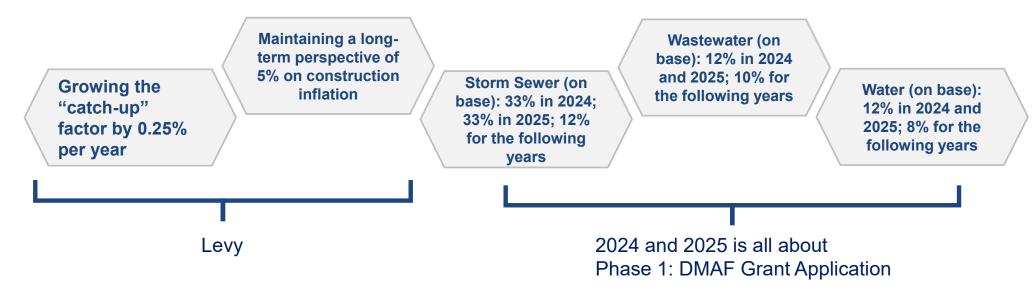
	'in millions	2024	2025	2026	2027	2028
	Levy					
	Facility Renewal, excluding Library and Museum	636	745	894	1,073	1,288
	Fleet	498	598	718	,	1,033
	IT Evergreening	800	800	665	485	509
	Parks Renewal	400	435	522	626	752
	Cemetary (Renewal, including Headstone)	128	135	141	148	156
	Roads (Base and Resurfacing Renewal)	1,348	1,852	2,223	2,668	3,201
	Other Roads Renewal (i.e. Street lights, culverts, rail crossings,	0.40	500	740	000	4 000
	signage)	646	599	719		1,036
	Sidewalk Renewal	600	720	864	,	1,244
	Museum & Roselawn	258	284	312		378
Combo	Library	168	176	185		204
base levy	Planning & Efficiency Projects	110	62	303		445
and base		\$5,592	\$6,407	\$7,547	\$8,651	\$10,245
grants						
	Rate					
	Storm	910	1,546	1,839	2,169	2,541
	Wastewater	1,336	1,695	2,055	2,461	2,915
	Water	1,262	1,795	2,427	2,913	3,444
		\$ 3,508	\$ 5,036	\$ 6,321	\$ 7.543	\$ 8,900

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#### **Modeling Base Funding**

Salient assumptions include:





#### **Required Funding per Asset Management Plan**

'in millions	2024	2025	2026	2027	2028
Roads (Base and Resurfacing Renewal)					
Projected	1,348	1,852	2,223	2,668	3,201
Required	7,686	8,070	8,473	8,897	9,342
	(6,338)	(6,218)	(6,251)	(6,230)	(6,141)
Funding Gap	82%	77%	74%	70%	66%
Other Roads Renewal (i.e. Street lights, culverts, rail crossings, signage)					
Projected	646	599	719	863	1,036
Required	2,480	2,604	2,735	2,871	3,015
	(1,834)	(2,005)	(2,015)	(2,008)	(1,979)
Funding Gap	74%	77%	74%	70%	66%
Sidewalk Renewal					
Projected	600	720	864	1,037	1,244
Required	1,121	1,177	1,236	1,297	1,362
	(521)	(457)	(372)	(261)	(118)
Funding Gap	46%	39%	30%	20%	9%



Models same rate increase as current year

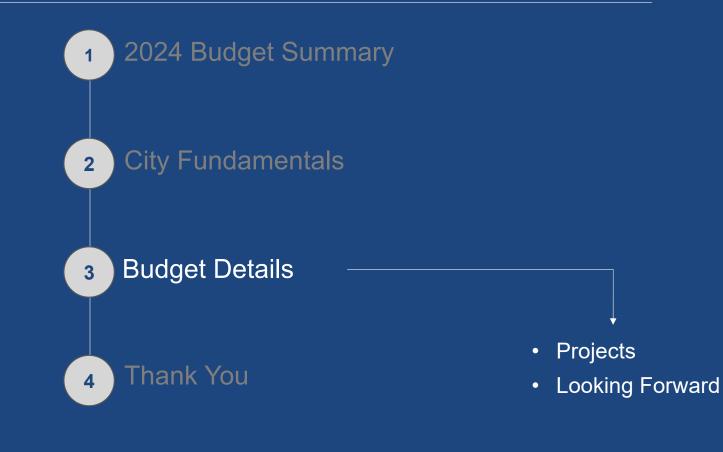
#### **Required Funding per Asset Management Plan**

'in millions	2024	2025	2026	2027	2028
Storm					
Projected	910	1,546	1,839	2,169	2,541
Required	3,458	3,631	3,812	4,003	4,203
	(2,547)	(2,085)	(1,973)	(1,834)	(1,662)
Funding Gap	74%	57%	52%	46%	40%
Wastewater					
Projected	1,336	1,695	2,055	2,461	2,915
Required	4,759	4,997	5,247	5,509	5,785
	(3,423)	(3,302)	(3,192)	(3,048)	(2,870)
Funding Gap	72%	66%	61%	55%	50%
Water					
Projected	1,262	1,795	2,427	2,913	3,444
Required	5,792	6,081	6,386	6,705	7,040
	(4,530)	(4,286)	(3,959)	(3,792)	(3,596)
Funding Gap	78%	70%	62%	57%	51%

Models same rate increase as current year except Storm rate adjusts to 12% in 2026 from 33%, wastewater models 10% from 12% and water models 8% from 12%



# Agenda





# **Project Summary**

	Capital Funding										
	2024 Non-Debt Funding										
Item Project Title	Levy	Rate	Recurring Grants	Total	1x Grants (Current Year)	Grants (Prior Year)	Reserves	Internally Financed	Other	Total	
Total Capital Requests - Facilities	656,000	-	-	656,000	155,000	-	-	-	-	811,000	
Total Capital Requests - Fleet and Equipment	498,316	500,000	-	998,316	-	-	-	-	196,684	1,195,000	
Total Capital Requests - Information Technology	675,000	80,000	-	755,000	-	-	60,000	-	1,250,000	2,065,000	
Total Capital Requests - Land Development	-	-	-	-	-	-	-	300,000	-	300,000	
Total Capital Requests - Parks	440,000	-	-	440,000	-	-	-	-	-	440,000	
Total Capital Requests - Cemetery	128,100	-	-	128,100	-	-	-	-	-	128,100	
Total Capital Requests - Planning	175,000	50,000	-	225,000	-	-	50,000	-	225,000	500,000	
Total Capital Requests - Roads	827,093	-	1,766,772	2,593,865	-	294,815	-	-	-	2,888,680	
Total Capital Requests - Storm Sewer	-	884,000	-	884,000	-	-	-	-	-	884,000	
Total Capital Requests - Wastewater	-	10,384,000	-	10,384,000	-	-	-	-	-	10,384,000	
Total Capital Requests - Water	-	960,000	-	960,000	-	-	-	-	-	960,000	
Total Capital Requests - Library	168,000	-	-	168,000	-	-	-	-	-	168,000	
Total Capital Requests - Roselawn & Museum	258,000	-	-	258,000	-	-	26,500	-	-	284,500	
Total Capital Requests	3,825,509	12,858,000	1,766,772	18,450,281	155,000	294,815	136,500	300,000	1,671,684	21,008,280	
Less: Net Debt Financed		- 9,350,000		- 9,350,000						- 9,350,000	
Total Capital Requests and Transfers to Reserve	3,825,509	3,508,000	1,766,772	9,100,281	155,000	294,815	136,500	300,000	1,671,684	11,658,280	



## Facilities

\$811,000

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- A.1 VHWC Energy Audit / Feasibility Study
- A.2 City Hall Energy Audit / Feasibility Study
- A.3 Net Zero Build Feasibility Study
- A.4 VHWC Capital Improvements
- A.5 Events Infrastructure
- A.6 Fire Training Area
- Reserve Transfer of \$306,000

#### Funding

2024 Capital Levy	
Grant Applications	

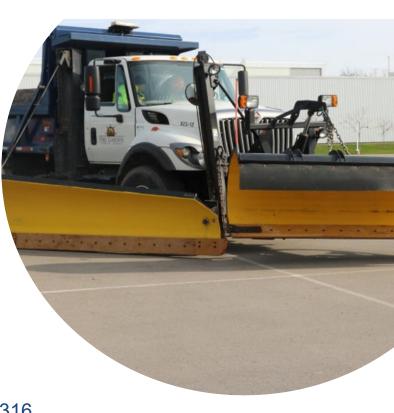
\$ 656,000 \$ 155,000 \$ 811,000 \*Projects are grant dependent. Should the grant not be successful these projects will come back to Council for direction.



Fleet & Equipment



- B.1 Fleet and equipment replacement
  - 2 single axle dump trucks
  - Electric ice re-surfacer
  - Zero-turn mower
  - Plow attachment



#### Funding

 2024 Capital Levy
 \$ 498,316

 2025 Capital Levy
 \$ 196,684

 (pre-committed)
 \$ 500,000

 2024 Rates
 \$ 1,195,000

## Information Technology



- C.1 Digital Radio System<sup>^</sup>
  - Funded over 6 years
- C.2 Enterprise Resource
   Planning System\*
  - Funded over 3 years
- C.3 IT Evergreening
- C.4 Video Surveillance

#### Funding

 2024 Capital Levy
 \$ 675,000

 Future Capital Levy
 \$ 1,050,000

 2024 Rates
 \$ 80,000

 Future Rates
 \$ 200,000

 Reserves
 \$ 60,000

 \$ 2,065,000



^ To be implemented in 5-6 years \* To begin immediately

Land Development



 D.1 – Industrial Land Readiness

**Funding** 2024 Internal Financing

\$ 300,000



Parks





- E.1 Tennessee Gates
- E.2 Road Ends at Lake
  - (Placeholder separate report coming)
- E.3 Waterfront Pedestrian
   Walkway Lighting Marina



**Funding** 2024 Capital Levy

\$440,000

There was a request to grow and maintain the urban tree canopy in accordance with the City's strategic plan. This will be incorporated into the operating budget.

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Cemetery



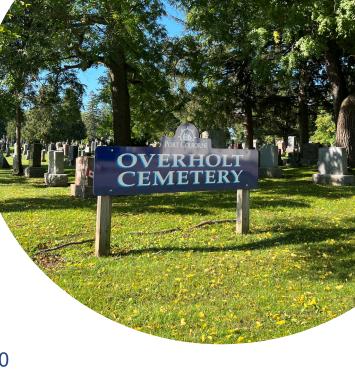
- F.1 Cemetery Maintenance Area
- Reserve Transfer \$53,100

## Funding

2024 Capital Levy

\$ 128,100

Building reserve to tackle headstone and fund cemetery consolidation costs (Separate report will be required to access funds).



## Planning



- G.1 Develop and Optimize GIS\*
  - Funded over 2 years

#### Funding

2024 Capital Levy 2024 Rates Building Reserve 2025 Capital Levy (pre-committed) \$ 175,000 \$ 50,000 \$ 50,000 \$ 225,000 \$ 500,000

There was a request for a Transportation Masterplan (staff recommend doing this plan closer to when the GIS project is substantially completed)

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## Roads, Other Road Renewal, Sidewalks



- H.1 Annual Roads Program
  - Prioritized roads over the next 1-3 years are outlined in budget write-up.
    - Brookfield Road
    - Berkley Avenue
    - Homewood Avenue
    - Yager Road
    - Stonebridge Drive
    - Steele Street
    - Welland Street
- H.2 Annual Sidewalk Program
  - 200m sidewalk along John Street between Clark and Wellington to connect Lockview Park with Vale Health and Wellness Centre
- H.3 OSIM Culvert and Structure Replacement
- H.4 Guiderail Replacement
- H.5 New Hydrant Second Concession



#### Funding

2024 Capital Levy	\$ 827,093
Grants	\$ 1,766,772
Prior Year Grants	\$ 294,815
	\$ 2,888,680

## **Storm Sewers**



- C.2 Enterprise Resource Planning System
- G.1 Develop and Optimize GIS
- Reserve Transfer \$884,000



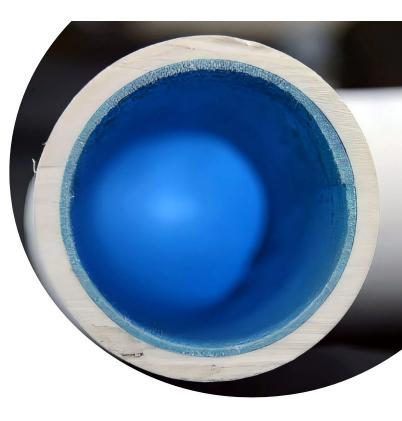
#### Funding 2024 Rates

\$910,000

#### Wastewater



- B.1 Fleet Replacement
- C.2 Enterprise Resource Planning System
- G.1 Develop and Optimize GIS
- I.1 Cured in Pipe Place (CIPP) Wastewater Relining\*
- 5% for 30 years, \$650,000 per year
- Reserve Transfer \$384,000



#### Funding

2024 Rates New Debenture

\$ 1,336,000 \$9,350,000

Issuance to follow project cashflow. Debenture payments received prior to issuance will reduce total issuance through debt substitution (10,000,000 – 650,000)

## Water



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- B.1 Fleet Replacement
- C.2 Enterprise Resource Planning System
- G.1 Develop and Optimize GIS
- J.1 Watermain Replacement (Year 3 of 5)<sup>^</sup>
  - Separate report coming to discuss environmental impacts, reserve dollars will be required
- Reserve Transfer \$693,300

#### Funding

2024 Rates

\$ 1,262,000



## Library

\$168,000

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- K.1 Existing Stairway Replacement
- K.2 Exterior Double-door Replacement
- K.3 Skylight above Atrium Replacement
- K.4 UV Coating for the staff office windows
- K.5 Auditorium Floor Repairing
- Reserve Transfer \$97,500

#### Funding

2024 Capital Levy

\$ 168,000

Going forward the Library capital reserve and capital and related projects related to the Library building will remain assets of the City for financial purposes in recognition of the Library building being owned directly by

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the City.

# mpowe

## Roselawn & Museum



👜 PORT COLBORNE

- L.1 Heritage Research Archives Capital Improvements
- L.2 Heritage Resource Centre Capital Improvements
- L.3 Museum Capital Improvements
- L.4 Roselawn Capital Improvements
- L.5 Lighthouse Capital Improvements
- L.6 Museum Digital Communication

#### Funding

2024 Capital Levy Roselawn Reserve

\$ 258,000 \$ 26,500 \$ 284,500



# **Looking Forward**

- The multi-year capital and related project funding plan (1-year approved and 4-year forecast) has been developed.
  - Upon completion of the Asset Management Plan for Nonlinear assets (June 2024) and with progress on GIS optimization, staff will assign projects for Council consideration.
- Complete Asset Management Plan for non-linear assets (June 2024)
- Complete Building Condition Assessments (BCAs) on all facilities to support a multi-year / multi-generational planning discussion with Council.
- Review the Parks and Recreation Master plan
  - Significant progress has been made, anticipate Fall 2023/Winter 2024





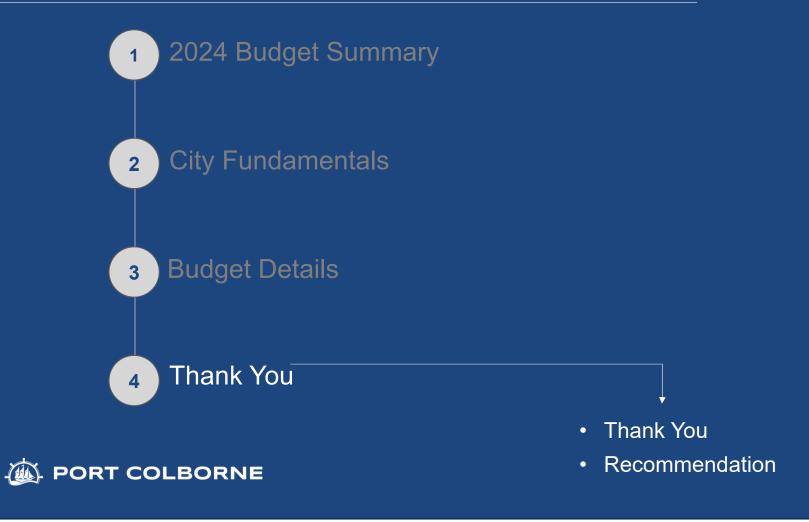
# **Looking Forward**

- Some "in-year" capital and related projects that will require Council direction and will come by separate report(s) in the following 3-9 months include:
  - Disaster Mitigation Adaption Fund Grant
    - Work would coincide with downtown renewal that would require additional budget
  - Dredging and dock replacement at Sugarloaf Marina
  - Sugarloaf Marina building improvements, including possible second deck
  - Welland Canal wastewater crossing and servicing of east residential and industrial lands
  - Environmental considerations with respect to previously approved water project on Davis/Homewood/Berkley/ West
  - Asset Retirement Obligations Environmental December 31, 2023 Financial Statements
  - Structural review of pleasant beach road retaining wall
  - Waterfront developments west/sugarloaf/king/canal
  - City owned fire lane improvements
  - City entrance/gateway signage
  - Communities in Bloom





# Agenda





# **Thank You**

## Recommendation

That the Corporate Service Department, Financial Services Division, Report No. 2023-160 Subject: 2024 Capital and Related Projects Budget, **BE RECEIVED**; And

That the 2024 Capital and Related Projects Budget as outlined in Report 2023-160, **BE APPROVED** and that the projects identified in the 2024 Capital and Related Projects Budget be permitted to begin immediately where feasible.



